

Follow-up of CONFINTEA VI:

Reporting template for National progress reports in preparation of the Global Report on Adult Learning and Education (GRALE) and the end of the United Nations Literacy Decade (UNLD)

National progress report submitted by the Government of Bhutan

This report is submitted on behalf of the Government of Bhutan in accordance with the commitments made at the Sixth International Conference on Adult Education (CONFINTEA VI)¹ as laid down in the *Belém Framework for Action*², specifically with regard to monitoring its follow-up.

This report is organised in different sections according to the key areas of CONFINTEA VI. Accompanying this are the explanatory notes³, which are meant to provide further clarification.

Institution responsible for submitting	Ministry of Education, Thimphu , Bhutan.
this report	
Submission date	16 th June 2012

¹ For more information about CONFINTEA VI see: <u>http://www.unesco.org/en/confinteavi/</u>

² Available in nine languages at <u>http://www.unesco.org/en/confinteavi/belem-framework-for-action/</u>

³ The explanatory notes are intended to be a reference material to clarify the scope and background of the reporting template and explain some basic terms.

Report elaboration process

Which institutions and stakeholders provided input to this report?	Mark all that apply
Government Ministries Agriculture Defence Education Foreign Affairs Health Interior/Home affairs Labour Others (please mark and specify below)	
Civil society organisations National non-governmental organisations International non-governmental organisations Educational or research institutions/Universities Private sector companies United Nations agencies Non-UN bilateral or multilateral organisations Others (please mark and specify below)	

Briefly provide any additional information on the process by which this report has been produced, including information on: 1) which types of public authorities were consulted or contributed to its preparation; 2) how the stakeholders were consulted and how the outcomes of this consultation were taken into account; and 3) the types of references used as a basis for reporting.

This report has been drafted by Non-Formal & Continuing Education Division under the Department of Adult & Higher Education and sent around to major stakeholders in the Ministry of Education for additonal Comments and Content. Contribution were made by the Policy and Planning Division and Quality Assurance and Accretidation Division from the Eucation Secretary.

1. Definitions and data collection on adult learning and education	n	
	Yes	No
1.1 Does your country have an official definition of adult education ? If Yes, please provide it in the space below:		
1.1.1 Are other definitions used in practice? If Yes, please provide them in the space below:		\boxtimes
1.2 Has your country adopted or developed an official definition of literacy ? If Yes, please provide it in the space below:		\boxtimes
1.2.1 Are other definitions used in practice? If Yes, please provide them in the space below:		\boxtimes
1.3 How is literacy data obtained in your country?		
Please select the option(s) below National census School administrative data (years of schooling completed/primary certificate) Direct testing (e.g. Literacy Assessment and Monitoring Programme, LAMP) Household surveys Other methodology (please describe below):		
1.4 Has your country changed literacy data collection methods since the UNLD mid-term review in 2006?		\boxtimes
If Yes, please select the option(s) below that best describe the change(s) New conceptual definition on literacy in place (for policy) New conceptual definition on literacy in place (for data collection only) New assessment of youth and/or adults' literacy skills Increase in the periodicity without significant conceptual changes Other changes (please provide details below):		
 1.5 Has your country faced challenges in collecting literacy data? If Yes, please describe them briefly in the space below: Due to Resource contraints and lack of capacity it is very difficult to collect any sort of data in regard to literacy. 	\boxtimes	
1.6 Please provide any additional information, explanations or comments that you c order to clarify any potential issues regarding the information in this section.	onsider relev	vant in
We use UNESCO definiton for both literacy and Adult Education		

2. Policy: political commitment to adult education and adult literacy

2.1 Does your country have laws, legal regulations or other public policy measures/initiatives with a primary focus of supporting lifelong learning, adult education and adult literacy? Please name them, giving the year in which they were enacted and adding documentation/evidence, if possible.

			If Yes: name of legal/policy instrument and	
Yes		No	references	Year
			(add as many lines as needed)	
Lifelong learning	\bowtie		Guidelines on Continuing Education	2010
Adult education	\boxtimes		Constitution of Bhutan 2005	2005
			Constitution of Bhutan and policy directives on Non-	2005,1996
Adult literacy	\boxtimes		Formal & Continuing Education	2007

2.2 Which target groups of learners do current national adult education and/or adult literacy policies address? Examples could include women, youth, indigenous peoples, minority linguistic/ethnic groups, migrants, individuals with disabilities, rural residents, prisoners and others (please specify). Which age groups are targeted? What is the size of the target group?

	Specific target groups, including age range (add as many lines as needed)	Total number of individuals in the group
Adult education	Out of School, School drop outs & employees	2000
Adult literacy	15years and above adult both male and female	13587

2.3 Has your country set any goals and deadlines that national policy/ies in adult education and/or adult literacy are expected to reach? If yes, please specify the goal and, if applicable, relevant timeframe.

	Yes	No	Specify goal	Specify timeframe
Adult education Adult literacy			70% by 2013	2008-2013

2.4 Does your country have a policy on the language of instruction in adult education?	Yes	No

If Yes, please provide a brief explanation and references in the space below including when it was put in place:

Basic Literacy Course : National Langauge

Post Literacy Course : National Langauge and English

2.5 Does your country have a policy framework to recognise, validate and accredit non-formal and informal learning?	Yes	No
	\boxtimes	

If Yes, please provide a brief explanation and references in the space below, including when this policy framework was put in place:

We have the Bhutan Qulaification Framework to cater to this which is just developed

2.6 Have action plans been formulated or updated since CC (December 2009) at national or sub-national level?	Yes	No	
	Adult education		\boxtimes
If Yes, please provide a brief explanation and references:			
	Adult literacy	\boxtimes	
<i>If Yes, please provide a brief explanation and references:</i> Reviewed & Revised entire NFE curriculum			

2.7 Have adult education and adult literacy been included in other national plans/strategies?						
Adult education:	Mark all that apply	Timeframe	References			
National Development Plan	\boxtimes	2008-2013	10 ^{th f} Five Year Plan			
Poverty Reduction Strategy Paper	\boxtimes					
Education strategy	\boxtimes	2008-2013				
Skills development (including vocational education and training) strategy	\boxtimes	2005	Youth Development Fund of Bhutan			
Education For All Fast Track Initiative (EFA FTI) Education Sector Plan	\boxtimes	2002 -2015	Vision 2020 National Sustainable			
Sustainable development strategy Other (specify in the space below) Educating for Gross Natioanl Happiness	\boxtimes	2002-2007 2010	Development of Bhutan			
Adult literacy:	Mark all that apply	Timeframe	References			
National Development Plan	\boxtimes	5years	2008-2013			
Poverty Reduction Strategy Paper Education strategy	\boxtimes	2008-2013				
Skills development (including vocational education and training) strategy	\boxtimes	2005	Youth Devlopment Fund of Bhutan			

Education For All Fast Track Initiative (EFA FTI) Education Sector Plan2015Sustainable development strategy Other (specify in the space below)2010Educating for Gross National Happiness2010	Education Sector Strategy

2.8 Have adult learners and/or adult literacy learners been involved in discussions about your policy and or plans?

	Yes	No	Specify policy/plan (add as many lines as needed)	References
Adult education		\boxtimes		
Adult literacy		\bowtie		
If Yes, please elaborate	how th	ney ha	ve been involved.	

2.9 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in this section.

3. Governance: governance and cooperation in adult education and adult literacy

3.1 Please list the names of organisations, institutions or agencies that are involved in planning, implementing and evaluating policies for adult education and adult literacy. Please mark/tick the level(s) at which they operate (national, sub-national).

Governmental:				
Institution (add as many lines as needed)	Geograph (mark all t	ical scope hat apply)	Is it involved in the implementation o programmes/courses? (mark all that apply)	
	National	Sub-national	On adult education	On adult literacy
Ministry of health	\boxtimes		\square	
Ministry of Agriculture	\boxtimes		\boxtimes	
NGOs	\boxtimes		\square	
District		\square	\square	\boxtimes
Ministry of Education	\boxtimes	\boxtimes	\boxtimes	\boxtimes
Private Providers	\boxtimes	\square	\square	\boxtimes
	\square			
Non-Governmental:				
Institution	Geographical scope (mark all that apply)		Is it involved in the implementation of programmes/courses?	
(add as many lines as needed)		that apply)	(mark all th	
		hat apply) Sub-national		
	(mark all t		(mark all th	at apply)
as needed) Youth Development	(mark all t National		(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)
as needed) Youth Development Fund	(mark all t National	Sub-national	(mark all the other othe	at apply)

3.2 Is there any entity at national level responsible for ensuring the coordination of adult education and/or adult literacy activities?	Yes	No
Adult education	\square	
If Yes, please provide name and contact details: Non-Formal & Continuing Education Division Ministry of Education		
Non-Formar & Continuing Education Division Winnstry of Education		

	Adult literacy	
<i>If Yes, please provide name and contact details:</i> Non-Formal and Continuing Education	-	

3.3 Does the national government conduct specific actions intended to facilitate cooperation among the different stakeholders in	Yes	No
adult education?	\boxtimes	
If Yes, please indicate what activities are undertaken and/or which frameworks are in references: NFE- MIS Project funded by UNICEF & UNESCO Non-Formal Education Board members from all revelvant stakeholders e.g:Secretary Education, Secretary Bhutan Counscil for Secondary Examination ,Director General , School Education, Director, Department of Youth and Sports,Director, College of Edu Programme Officer, School Monitoring and Support Division , Ministry of Education, Dzongkha Developemnt Commission.	Ministry of Department Ication, Pare	f nt of o ,Chief
adult literacy?	\square	
If Yes, please indicate what activities are undertaken and/or which frameworks are in references: National stratagy on Non-formal Education	place and p	provide
	1	
3.4 Does the national government provide capacity-building to ensure that the different stakeholders are able to participate in policy and programme development, implementation and evaluation in	Yes	No
adult education?		\boxtimes
If Yes, please indicate what activities are undertaken and provide references: Biennial stakeholders conference in all 20 Districts .		
adult literacy?		
If Yes, please indicate what activities are undertaken and provide references: Biennial stakeholders conference in all 20 Districts .	<u></u>	
3.5 Do local communities play a role in the planning implementation and evaluation		

3.5 Do local communities play a role in the planning, implementation and evaluation of programmes in	Yes	No
adult education?	\boxtimes	
adult literacy?	\square	

3.6 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in this section.

The implementation of Non- Formal Education has been fully decentralised to the districts from 2005

4. Financing: investment in adult education and adult literacy

4.1 Data on public expenditure provided in this questionnaire should refer to actual expenditure. If actual expenditure is not available, please provide budget allocation. Please indicate which data are reported: Actual expenditure Budget allocation \boxtimes . 4.2 Please indicate the name of the currency used for reporting: Ngultrum 4.3 Please indicate the monetary unit used in the following tables: Units Hundreds Thousands Millions \boxtimes 4.4.W/b 1.12

4.4 What was the overall public expenditure on education and training in the financial years ending in 2009 and 2010 (in nominal local currency)? ⁴					
Amount (2009) Amount (2010) Source					
National government USD 403918.00 USD 290,949.00 UNICEF/UNESCO					
Sub-national governments ⁵					
Total					

4.5 Are equivalent figures on the financial contributions to adult education by the following agents available?				
	Amount (2009)	Amount (2010)	Not available	
National government				
Sub-national governments ⁵				
Civil society organisations				
Donors/international aid (not loans)				
Private companies				
Learners/households				

4.6 Are equivalent figures on the financial contributions to adult literacy by the following agents available?				
	Amount (2009) Amount (2010) Not availa			
National government				
Sub-national governments ⁵	54.4M	51.4M		
Civil society organisations				
Donors/international aid (not loans)				
Private companies				

⁴ Include both current and capital expenditure on education and training directly allocated to educational institutions as well as transfers and payments to students (scholarships, grants or loans for tuition fees and/or living expenses) and the private sector. Exclude expenditure other than for educational institutions (e.g. general administration at ministry level). If the information is not available, please provide the best possible estimates. In any case, attach a detailed explanation on how this amount was computed and possible anomalies (elements not covered, etc.). ⁵ Control for the potential double-counting effect of transfers across different government levels.

Learners/households		
4.7 Have new mechanisms or sources of funding for adult education and adult literacy been introduced since CONFINTEA VI (December 2009)?		No
	\square	
If Yes, please provide a brief description: There is separate allocation of fund from Royal Government of Bhutan on annual	basis.	

4.8 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in this section.

There is funding contraints due to cost escating because of the rugged terrain and scattered settlements.

5. Participation: youth and adults' access to, and participation in, education and literacy programmes

5.1 Please indicate the areas of learning that are addressed by different organisations. Identify target groups (for example women, youth, indigenous peoples, minority linguistic/ethnic groups, migrants, individuals with disabilities, rural residents, prisoners and others) and if information and communication technologies (ICTs) are used.

Public sector organisations	Mark all that apply	Target group(s)	Use of ICT
Literacy (reading, writing, numeracy)	\boxtimes	adult 15 years and above	
Vocational (technical, income-generation-related)	\boxtimes	15 year and above adult	
Life skills and/or health issues	\boxtimes	15 years and above adult	
Use of information and communication technologies			
Official/local languages	\boxtimes	15 years and above	
Foreign languages	\boxtimes		
Human rights/civic education			
Liberal education/personal growth (i.e. artistic, cultural)			
Other (please provide a brief description below:)			

Private companies	Mark all that apply	Target group(s)	Use of ICT
		Out of school youth &	
		the of civil servants who	
Literacy (reading, writing, numeracy)	\square	want to up grade	
Vocational (technical, income-generation-related)	\square	Youth	
Life skills and/or health issues	\boxtimes	Out of school youth	
Use of information and communication technologies			
Official/local languages			
Foreign languages			
Human rights/civic education			
Liberal education/personal growth (i.e. artistic, cultural)			
Other (please provide a brief description below:)			

Civil society or non-governmental organisations	Mark all that apply	Target group(s)	Use of ICT
Literacy (reading, writing, numeracy)	\boxtimes	Out of school youth	
Vocational (technical, income-generation-related)	\boxtimes	Youth	
Life skills and/or health issues	\boxtimes	out of school Youth	
Use of information and communication			

	technologies
	Official/local languages
	Foreign languages
	Human rights/civic education
	Liberal education/personal growth (i.e. artistic, cultural)
	Other (please provide a brief description below:)

5.2 Are there surveys on provision and demand?		
	Provision	Demand
On adult education On adult literacy		
Please provide references or attach reports that may have bee by these surveys (if any).	n produced with the	information generated

5.3 Please list which languages are used for the provision of literacy programmes. Indicate if learning materials are available in the respective language.				
Mark if language of learning materials				
\boxtimes				
\boxtimes				

5.4 List and describe briefly any key challenges related to implementing literacy classes in languages other than the official/dominant language(s).

Literacy is offered only in national langauge and English in Bhutan

5.5 Have the languages in which literacy programmes are offered changed since the UNLD mid-term review in 2006?

Yes	No
\boxtimes	

If Yes, please provide a brief description and references: English is introduced in addition to the National Langauge

5.6 At what administrative levels are literacy learning materials developed and who is involved in the process?

	Mark all that	Are local communities involved?	
	apply	Yes	No
National level	\boxtimes	\boxtimes	
Sub-national level	\square	\boxtimes	

Please provide references or attach documents on local community participation:

5.7 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in 5.1 to 5.6. Pay particular attention to innovative practices and services for marginalised groups.

NFE Centers are opened even in the far flunged areas with minimun of 6 number of learners in some cases.

5.8 Does the government collect information on the following items?	Mark all that
	apply
Enrolment in adult education programmes (other than literacy programmes)	\boxtimes
Attendance in adult education programmes (other than literacy programmes)	\boxtimes
Completion of adult education programmes (other than literacy programmes)	\boxtimes
Enrolment in literacy programmes	\boxtimes
Attendance in literacy programmes	
Completion of literacy programmes	\boxtimes
If this information is available please attach the corresponding figures and documentation	n, or provide the

references: Annual Education Statistics

5.9 Does the government measure the learning outcomes of the following programmes?					
(mark all that apply)		01 0			
	Only by teachers/ facilitators	Standardised tests for statistical purposes	Standardised tests for certification purposes	Other	
Adult education programmes (other than literacy) Adult literacy programmes	$\square \boxtimes$				
If this information is available please attach the corresponding figures and documentation, or provide the references: Basic literacy learners : 10545 (Female 7541 & male 3004) Post literacy learners: 28 1 5 (Female 1937 & male 878) Total number of learners 13587 It is from the annual statistics that is collected annually.					
5.10 Are there differences between men and women	in terms of th	peir A	Mark all that ann	h/	
5.10 Are there differences between men and women in terms of their Mark all that apply					

5. TO Are there differences between men and women in terms of their	νιαικ απ τη ατ αρριγ	
participation in adult education and/or adult literacy programmes?	Yes	No
Adult education Adult literacy		
lf use Whe perticipates mare?	Adult education	Adult literacy
<i>If yes:</i> Who participates more? Women Men		

If there are differences: Have measures have been undertaken to	Yes	No
address these differences in adult education/adult literacy programmes? Adult education Adult literacy		

If measures have been undertaken please provide a brief description and references: Advocay and awareness on the importance of literacy in all the districts

5.11 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in 5.8 to 5.10. Pay particular attention to equity-related issues regarding access, participation and outcomes.

NFE programme has more than 70 % female learners. However, we have very high drop out rate of about 20 % in Basic literacy course and more than 50% do not attend post literacy course.

6. Quality: quality assurance

6.1 Do quality criteria for adult education and adult literacy exist in the following areas: curriculum, learning materials, facilitators' training, teaching/learning methodology and assessment of learning outcomes? If yes, please specify. Since when have they been in place?

Adult education			
Area	Mark when quality criteria are in place	Indicate year when quality criteria were introduced	Specify quality criteria in place
Curricula		2006	Continuing Education programme follow the formal curricula
Learning materials	\boxtimes	2006	
Facilitators' training	\boxtimes		4 years Teacher training and 1 year Post Graduate
Teaching/ learning methods	\boxtimes	2006	4 years Teacher training and 1 year Post Graduate
Assessment of learning outcomes	\boxtimes	2008	National Assessment by Bhutan Council for Secondary Examinations

Adult literacy			
Area	Mark when quality criteria are in place	Indicate year when quality criteria were introduced	Specify quality criteria in place
Curricula	\boxtimes	1996	Developem
Learning materials	\boxtimes	2009	revised the NFE curriculum
Facilitators' training	\boxtimes	2001	Cluster based Inservice programme
Teaching/ learning methods	\boxtimes	2001	
Assessment of learning outcomes			

6.2 Are there pre-service and in-service training programmes for educators/facilitators for adult education and adult literacy? Please mark all that apply, considering provider and type of training programme.

Adult aducation						
Adult education						
	Pre-service		In-se	rvice		
Provider		Typical		Typical		
	Mark if yes	duration	Mark if yes	duration		
		(months)		(months)		
Governmental institution		1-4 years				
University Private company		1-4 years				
Non-governmental organisation		6months to				
		1 year				
		1 year				
Adult literacy						
	Pre-se	ervice	In-se	rvice		
Provider		Typical		Typical		
Flovider	Mark if yes	duration	Mark if yes	duration		
		(months)		(months)		
Governmental institution	\boxtimes					
University						
Private company						
Non-governmental organisation			\boxtimes			

6.3 What is the average monthly remuneration (in nominal local currency) for a full-time educator/ facilitator in the following programmes? (academic year ending in 2010)				
Programme Monthly average remuneration if <i>Remarks/source</i> available				
Adult education (excluding literacy		Carried out by trained		
programmes)	Nu.30000	Educators		
Adult literacy	Nu.6000	Contract		

 6.4 Have any initiatives been undertaken by the government concerning the working conditions of adult educators/facilitators/volunteers? Please mark if yes.

 Mark all that apply

Adult education Adult literacy

6.5 Have the national or sub-national governments implemented monitoring and evaluation mechanisms? (If yes, mark all that apply)

	Monitoring	Evaluation
Adult education	\boxtimes	
Adult literacy	\boxtimes	

Please provide a brief description and references:

Regular monitoring and support rendered by the Parent Principals of schools and District Education Officers

6.6 Have the national or sub-national governments commissioned studies in order to inform policy and programme design and implementation since 2009?

		ινιαι καιι τη αταρριγ
	Lifelong learning	\boxtimes
	Adult education	\boxtimes
	Adult literacy	\boxtimes
 6 d 1		

If one or more of the boxes is marked, please provide a brief description and references: Technical Review on adult literacy in November 2011.

6.7 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in this section.

NFE Intructors are given 10 days Orientation after their recruitment and Refresher course of 7 days or less offered every year to help them delivery more efficiently. But their appointement being very much temporary in nature there is high rate of Instructor going out of NFE.

Royal Government of Bhutan pay monthly renumeration of Nu.600 per month to the Instrucotrs

7. CONFINTEA VI follow-up: additional activities

7.1 Please indicate which activities have been implemented as a follow-up to CONFINTEA VI and the implementation of the Belém Framework for Action. Mark if taken place Advocacy events (conference, forum, etc.) \square Media campaigns Publications (booklets, leaflets, posters, etc.) Creation of committees to streamline adult education and adult literacy Adult Learners Week/Learning festivals Creation of learners' networks and/or fora Translation of the Belém Framework for Action into the national language Presenting the Belém Framework for Action to parliament Elaboration of a funding plan Development of a national roadmap for the implementation of the Belém Framework for Action Other (please specify below)

7.2 Is there any innovative experience in adult education and/or adult literacy that has been developed in your country since 2009 (CONFINTEA VI) that could be instructive for other countries? If yes, provide a brief description and references.

Development of NFE Functional English curriculumfor post literacy learners which is also self learning materials that is equalivent to Class VI

7.3 Please provide any additional information, explanations or comments that you consider relevant in order to clarify any potential issues regarding the information in this section.

In order to attract more learners into NFE Programme advocay materails have been developed. Biennally, NFE stakeholder meetings are held in 20 district. Bhutan observe and Celebrate International Literacy Day on 8th September every year in all 20 Districts.

8. The United Nations Literacy Decade (2003-2012): specific activities under the framework of the UNLD after the mid-term review in 2006

8.1 Which specific advocacy initiatives/ activities for youth and adult literacy have been undertaken in your country in the last five years? Please rank the frequency/intensity and results or impact of such advocacy work.

	Frequency			Res	Results			
	very frequent	often	hardly	never	excellent	good	modest	no results
Advocacy events (conference, forum, etc.)		\boxtimes				\boxtimes		
Media campaigns		\boxtimes						
Publications (booklets, leaflets, posters, etc.)		\boxtimes					\boxtimes	
Other (please specify below)								
Biennial NFE stakeholder meetings		\boxtimes						

9.2 Hove there have specific initiatives/ activities in support of 2		
8.2 Have there been specific initiatives/ activities in support of?		
	Yes	No
women and girls?	\boxtimes	
If yes, please provide a brief description and references:		
To encourage women's participation our programme is very flexible		
other excluded/ under-represented/underprivileged groups?	\square	
If yes, please provide a brief description and reference:		
we offer literacy progrramme to the adults who have not had the privilege to attend forma	I schoc	l both
in urban and rural areas		
8.3 How would you rate the impact of the UN Literacy Decade in helping to boost your advoc for literacy?	acy eff	orts

for literacy?							
It has been extremely helpful ⊠	It has helped a lot	It has helped a little	It has not helped				
If your answer is different from "it has not helped", please provide below a brief explanation and examples							
of advocacy efforts, commenting on their degree of success:							

8.4 Have literacy policies changed in your country in the last five years?	Yes	No
		\square
If yes, please specify how they have changed below and provide evidence.		
8.5 Have your literacy targets changed over the last five years?		

If yes, please provide below a brief explanation:

8.6 What are the country's current capacity-building needs in literacy and what are the obstacles and challenges in meeting them?

Capacity Development of Instuctors and community participatiion : sharing responsibility for the commom cause are few of the major challenges . In other words the huge challenges faced currently are resources both human and financial.

8.7 What are the major challenges for your literacy programme/s regarding planning and implementation, administration, monitoring and evaluation?

Monitoring and evaluation have been the biggest challenge as there was no proper tools therefore no proper support mechanism was in place although some kind of support is rendered by the Parent Principals and District Education Officers . As mentioned above the major challenge has always been not having adequate resouces both human and financial. Morever , due to scattered nature of population and rugged terrain make the cost of servcice delivery very high.

8.8 Are there other obstacles or major challenges in increasing efforts in literacy? Which of these areas, or other areas, requires further research?

For NFCED, the Division has a very few number of research-based documents assisting decision-making, done by outsiders, often on consultancy basis. The Impact assessment of 2008, and the NFE-MIS just to mention two researches done. There is need for NFCED to develop institutional capacities to do research on NFE. This is particularly needed to have a research-based advocacy materials to use in the forthcoming Literacy Advocacy Campaign and is therefore required. Successful NFE learners, the impact of literacy and continuing education case studies would be some of the best evidence of successful quality implementation of NFE in Bhutan

8.9 What are the prospects for sustaining efforts in literacy beyond 2013, and which steps does your government plan to take in this regard?

It is desired to have the Literacy mapping done and open more Non-Formal Education Centers to reach full literacy of by 2015..