



United Nations
Educational, Scientific and
Cultural Organization



*Pilot Workshop on Developing Capacity for Establishing Lifelong
Learning Systems in UNESCO Member States*

22 November – 3 December 2010

Hamburg, Germany

Literacy as a Foundation for Lifelong Learning

Ulrike Hanemann

30 November 2010

Outline

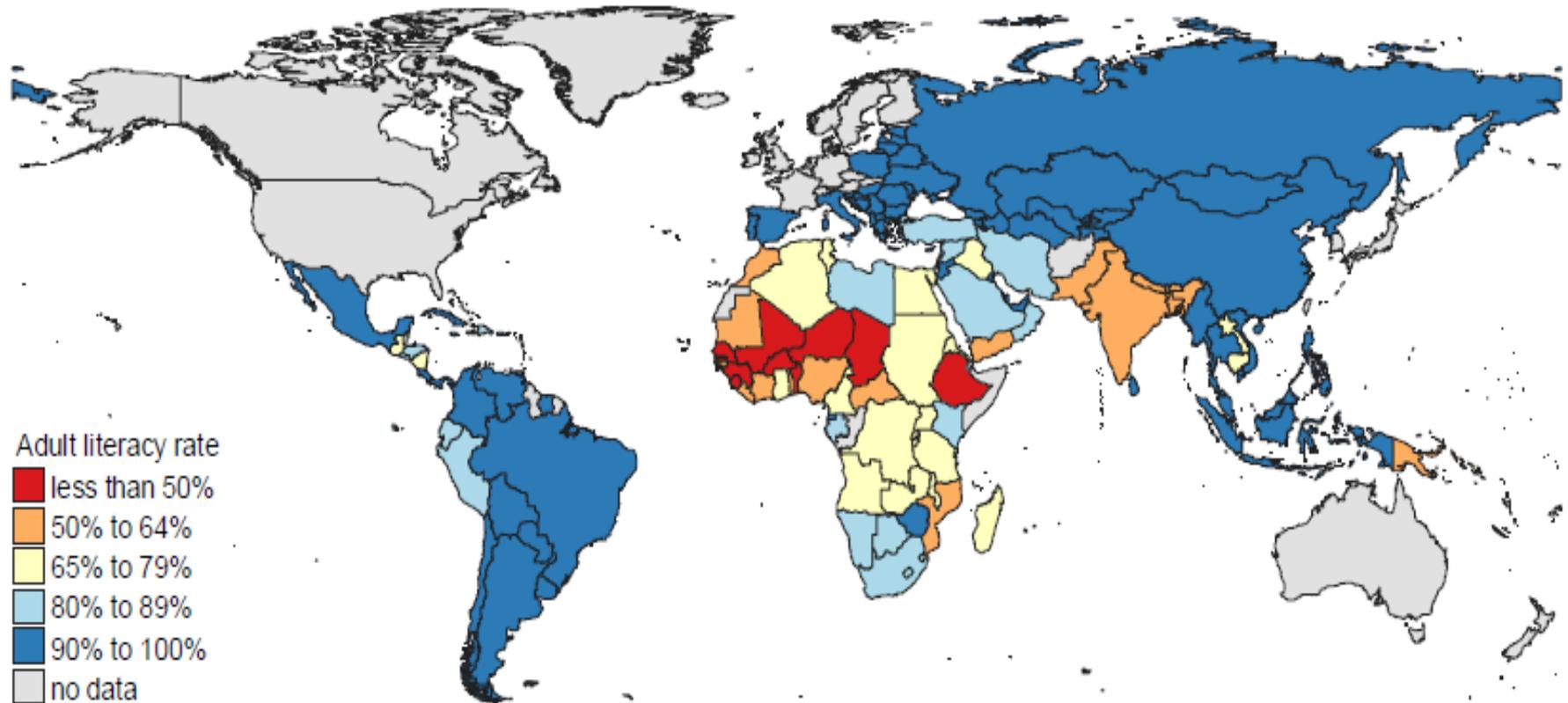
- 1) Global concern for literacy: the challenge
- 2) Conceptual evolution: literacy in the 21st century
- 3) Global commitment: literacy for ALL
- 4) Positioning literacy within the perspective of lifelong learning: some trends and policy implications

1. Global concern for literacy: the challenge

- **Some progress:** 1985-2007 increase of adult literacy rate by **10%** to its current level of **84%**
- **But:** in terms of **numbers** there has been very little improvement in 50 years
 - 1957: **700 million** adults
 - 2008: **796 million** adults
- **In addition:** some 72 mio. children had either left school early or had never attended school in 2007

Global View of Literacy Rates

Figure 1. What proportion of adults can read and write?
A global view of adult literacy rates, 2008



Source: UNESCO Institute for Statistics, Data Centre, stats.uis.unesco.org

BUT: these are only estimates!!!

- **Direct measurement** of literacy skills would significantly increase the number of youth and adults with difficulties to read and write
- Comparative large-scale studies (IALS, ALL, PISA) and surveys conducted in many countries have raised concerns: **a considerable portion of their adult population perform only at the lowest skills level.**

2. Conceptual evolution: literacy in the 21st century

- Definitions of literacy have evolved over time and there is still **no universal consensus**
- The idea of „**functional literacy**“ has gradually faded away (too instrumental, too many different interpretations)
- UNESCO presented the notion of a „**plurality of literacy**“:
 - social dimensions of acquiring and applying literacy
 - diverse social practices embedded in concrete contexts
 - relevance of creating literate environments



UNESCO proposes the following operational definition of literacy:

“Literacy is the ability to identify, understand, interpret, create, communicate and compute, using printed and written materials associated with varying contexts. Literacy **involves a continuum of learning** in enabling individuals to achieve his or her goals, develop his or her knowledge and potential, and participate fully in community and wider society” (UNESCO 2005).



Literacy involves a **continuum** of learning

- The development of reading, writing and numeracy skills involves a **continuous process** of sustained practising and application
- No **magic lines to cross** from illiteracy to literacy
- Progression **from** ability to perform most **simple** tasks **towards** higher-level, more demanding and **complex** tasks
- No guarantee that people may not **lose** the skills level already acquired
- **Evolving demands** require the acquisition of new skills, or the development of a higher level of proficiency of existing ones

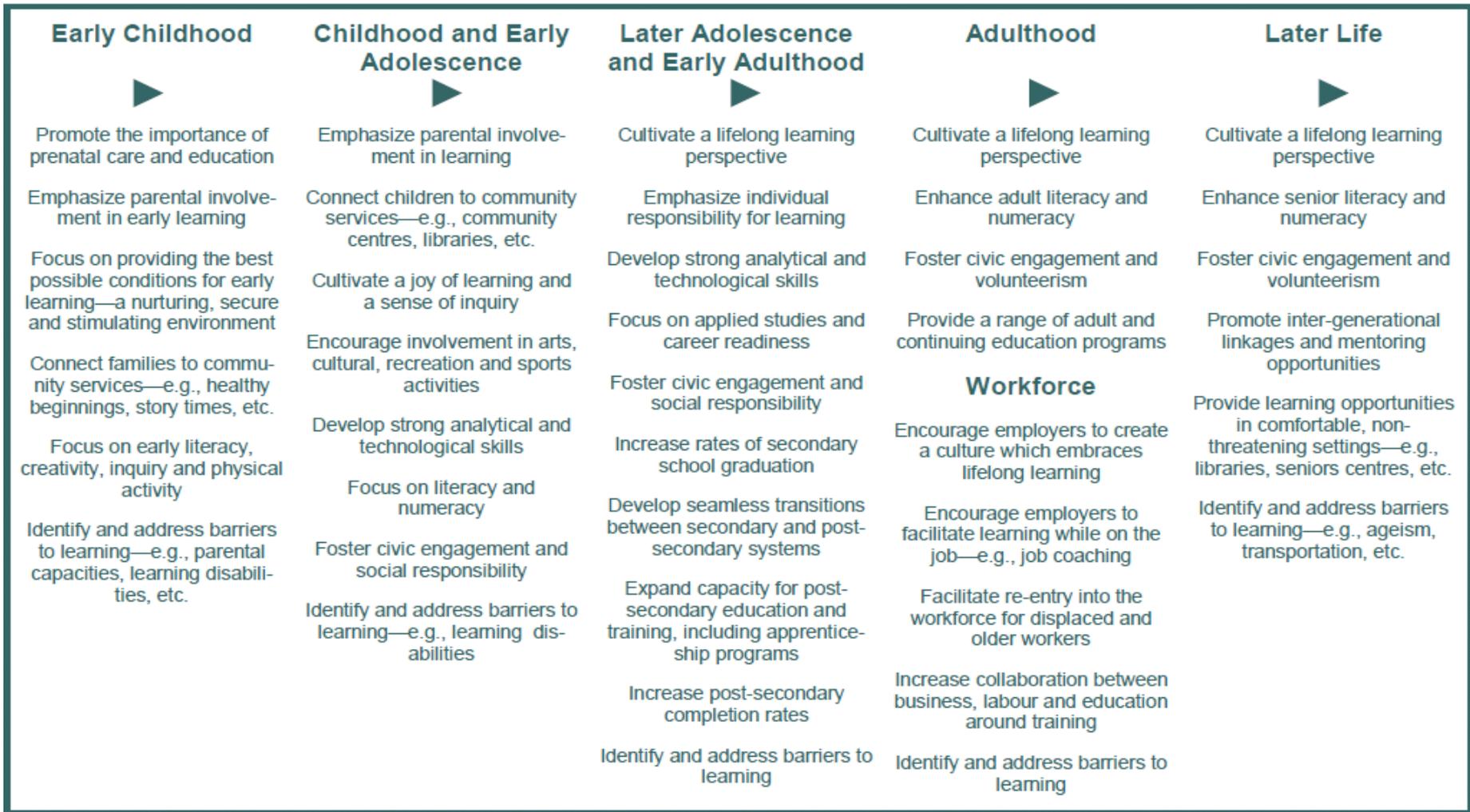
Literacy involves a **continuum** of learning (cont.)

The acquisition and development of literacy is an **ageless** and **continuous** activity:

- before, during and after primary education
- in and out of school
- through formal, non-formal and informal learning

a life-wide and lifelong learning process

Lifelong Learning Framework



Source: Lifelong Learning Strategy for the City of Vancouver, page 9

Some countries have already established a scale with a **continuum of different levels**

- Some have tended to set policy goals by applying a **step-wise approach** to their literacy challenge:
 - They either aim to upgrade groups at the lowest level...
 - or attempt to bring everybody to a minimum level (e.g. Level 2 in the UK)

The required „**minimum level and set of skills**“ to be mastered by everyone is likely to **change over time**.

LEVELS OF DEMAND within the National Qualifications Framework of the UK		Key skills level 5	National qualifications framework level 5
		Key skills level 4	National qualifications framework level 4
		Key skills level 3	National qualifications framework level 3
		Literacy/ Numeracy level 2	Key skills level 2
National curriculum level 5	Literacy/ Numeracy level 1	Key skills level 1	National qualifications framework level 1
National curriculum level 4			
National curriculum level 3	Literacy/ Numeracy entry 3		Entry level
National curriculum level 2	Literacy/ Numeracy entry 2		
National curriculum level 1	Literacy/ Numeracy entry 1		

Literacy, language & numeracy as part of a wider concept of key competencies, human resource development and lifelong learning

- Literacy can **no longer** be perceived and dealt with as a **stand-alone skill** whose development is completed within a short time and is then over and done with
- Most of the **increasingly complex tasks and situations** involve literacy, which is in turn continuously shaped by evolving culture, economy, technology and learning society
- Literacy is part of a set of **foundational** skills or basic competencies that constitute the **core of basic education**

3) Global commitment: literacy for ALL

- Literacy is a **fundamental human right** and instrumental for the pursuit of other rights
- It constitutes a springboard for achieving **EFA** and the **MDGs** („empowerment of the poor“)
- United Nations Literacy Decade (UNLD, 2003-2012)
- UNESCO's Literacy Initiative for Empowerment (LIFE, 2006-2015)

Belém Framework for Action

- The overall commitment is to “redouble efforts to reduce illiteracy by 50 per cent from 2000 levels by 2015 (...), with the ultimate goal of preventing and breaking the cycle of low literacy and creating a fully literate world”.
- And ... to ensuring that all interventions recognize literacy as a continuum...

4. Positioning literacy within the perspective of lifelong learning: some challenges and trends

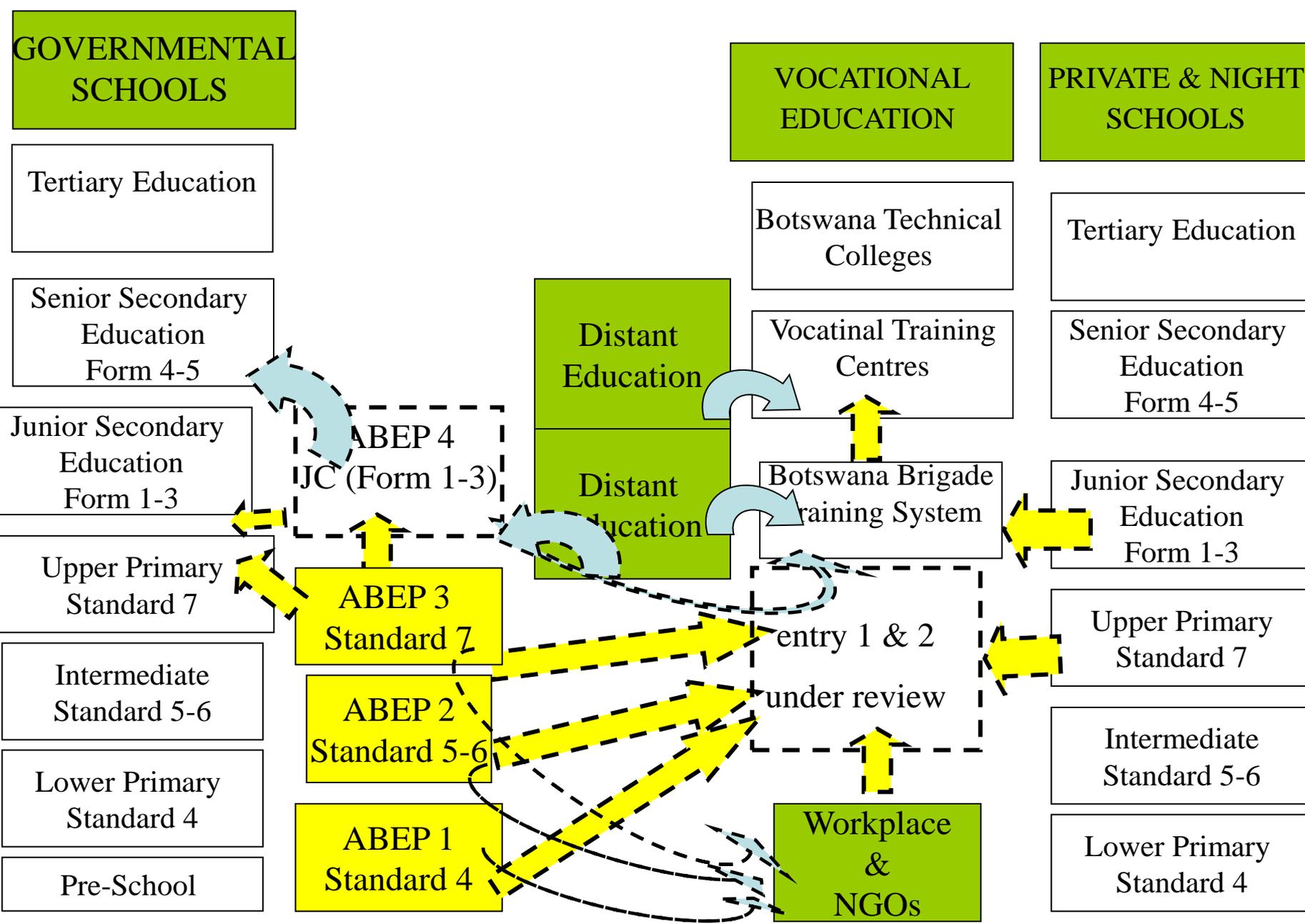
- A **common understanding** of what literacy is can be difficult to achieve owing to the diversity of contexts, complex societal challenges, and the increasingly important role of ICT in peoples' lives, among other factors.
- **Weak learning outcomes** among schoolchildren as a result of **poor-quality** education is an increasing cause of concern. Many (early) school-leavers merely add to the existing pool of low literates and numerates.
- Literacy and numeracy learning is increasingly **embedded in other activities** linked to vocational training, income-generating activities, and **development activities** in a broader sense.

Some challenges and trends (cont.)

- The need to reach **large numbers** of illiterate youth and adults in an environment of **limited resources** sometimes creates a tension on **quality** issues and puts at risk the **sustainability** of related interventions.
- Provision is becoming ever more **diversified, decentralised, flexible** and **personalised** in the effort to meet learners' needs.
- **Synergies between formal and non-formal** education, such as inter-generational approaches to learning, multi-profile teachers, resource sharing, etc. are increasingly important.
- The **professionalisation** and **accreditation** of literacy providers and teachers within **equivalency schemes** or **national qualification frameworks** ('institutionalisation' of literacy learning within national education systems).

ENTRY AND EXIT POINTS FOR ADULT BASIC EDUCATION PROGRAMME

CONTINUING EDUCATION



Some success factors for achieving literacy for all:

- **Political commitment** at the highest level
- Clear government **policies, strategies and plans**
- A recognition of the need to build effective and sustainable **partnerships**
- Community involvement and **ownership**
- Building **literate environments** and **societies**
- The **integration** and **articulation** of literacy and continuing learning opportunities for youth and adults into national education and qualification **systems** (recognition, validation and accreditation of non-formally or informally acquired skills)
- Sustained **investment** in youth and adult literacy

Literacy for all requires working simultaneously on at least five complementary fronts:

1. Laying **strong foundations** for later learning and addressing disadvantage through good-quality **early childhood** care and education programmes.
2. **Universal good-quality basic education** for all **children** (in formal or non-formal settings).
3. Scaling up and reaching out with **relevant** literacy provision to all **young people** and **adults**.
4. Developing **literacy-rich environments** and a **literate culture** at local and national level.
5. Dealing with the **root causes of illiteracy** (mainly mainly poverty, societal injustice and all kind of disadvantages) in a deep **structural** manner.

Conclusion: Literacy within the perspective of lifelong learning

- Literacy should be seen as **part of a wider concept** of key competencies and as a **continuous process** that requires sustained learning and application.
- Literacy, as a human right, lies at the heart of **basic education** and is the **foundation for further learning opportunities**.